Citizen Participation and Public Petitions Committee Wednesday 11 December 2024 19th Meeting, 2024 (Session 6)

PE1900: Access to prescribed medication for detainees in police custody

Introduction

- Petitioner Kevin John Lawson
- **Petition summary** Calling on the Scottish Parliament to urge the Scottish Government to ensure that all detainees in police custody can access their prescribed medication, including methadone, in line with existing relevant operational procedures and guidance.
- Webpage <u>https://petitions.parliament.scot/petitions/PE1900</u>
- 1. <u>The Committee last considered this petition at its meeting on 6 March 2024</u>. At that meeting, the Committee agreed to write to the Minister for Drugs and Alcohol Policy.
- 2. The petition summary is included in **Annexe A** and the Official Report of the Committee's last consideration of this petition is at **Annexe B**.
- 3. The Committee has received new written submissions from the Minister for Drugs and Alcohol Policy and the Petitioner, which are set out in **Annexe C**.
- 4. Written submissions received prior to the Committee's last consideration can be found on the petition's webpage.
- 5. <u>Further background information about this petition can be found in the SPICe</u> briefing for this petition.
- 6. <u>The Scottish Government gave its initial response to the petition on 12 October</u>.
- 7. Every petition collects signatures while it remains under consideration. At the time of writing, 8 signatures have been received on this petition.

Action

8. The Committee is invited to consider what action it wishes to take.

Clerks to the Committee December 2024

Annexe A: Summary of petition

PE1900: Access to prescribed medication for detainees in police custody

Petitioner

Kevin John Lawson

Date Lodged

14 September 2021

Petition summary

Calling on the Scottish Parliament to urge the Scottish Government to ensure that all detainees in police custody can access their prescribed medication, including methadone, in line with existing relevant operational procedures and guidance.

Previous action

I have written to Jamie Halco Johnston MSP who spoke to Humza Yousaf, who confirmed that detainees in police custody should have access to their prescribed methadone.

I have also written to the Chief Executive of the local NHS Board who said it was not their policy to treat detainees in accordance with Official Guidance, and contrary to the Mandela Rules 24-25.

I also wrote to the Chief Constable of Police Scotland who stated it wasn't his problem.

Background information

Police Scotland standing operating procedures says that, as long as it is safe and appropriate to do so, detainees should have prescribed medication continued whilst in police custody including the consideration of opiate substitution therapy such as methadone. The NHS delivers that care.

Humza Yousaf said that this is what should be happening, however, the Chief Executive of the local NHS Board confirmed that it was not their policy to treat detainees.

I am angry that detainees are not being treated in accordance with Official Guidance nor <u>The Mandela Rules</u>, Rules 24 and 25. I believe that this actually breaks <u>Article</u> <u>3 of the Human Rights Act</u>.

I therefore want the Scottish Government to make sure that detainees are being given their prescribed methadone, as they would in the community, or is prison, in accordance with the Official Guidance.

Annexe B: Extract from Official Report of last consideration of PE1900 on 6 March 2024

The Convener: Our next continued petition is PE1900, on access to prescribed medication for detainees in police custody. The petition, which was lodged by Kevin John Lawson, calls on the Scottish Parliament to urge the Scottish Government to ensure that all detainees in police custody can access their prescribed medication, including methadone, in line with existing relevant operational procedures and guidance.

Colleagues will remember that this is an important petition that we last considered at our meeting on 31 May 2023. Members will recall that concerns were raised about NHS Grampian and an inspection of police custody units in NHS Lanarkshire. The then Minister for Drugs and Alcohol Policy committed to conducting a rapid review of each health board to ascertain the extent of issues relating to controlled drug licences across Scotland.

We have since received an update on the outcome of that review, which revealed that Grampian, Lanarkshire, Western Isles, Dumfries and Galloway, Orkney and Shetland national health service boards did not have controlled drug licences. NHS Western Isles and NHS Dumfries and Galloway confirmed that they have existing practices to prescribe medication that do not require a controlled drug licence. NHS Grampian was striving to submit an application by the end of May 2023. NHS Highland submitted an application and was awaiting a Home Office inspection. NHS Lanarkshire was in the process of seeking a licence, as the custody suites in Motherwell and Coatbridge did not have a licence.

NHS Orkney and NHS Shetland have planned a review of the supply of medications in custody facilities, which will help to inform whether they require a licence. That review was due to conclude six months from the time of writing. The response also revealed that NHS Orkney and NHS Shetland could not confirm that they had written policies and effective practices in place to ensure that every detainee has access to their prescribed medication. NHS Western Isles stated that it would create a pathway for prescribing controlled drugs to patients in custody.

We understand from the clerks that an update on each health board has been shared directly with the petitioner—not very recently, but more recently than the update that the committee received—and the petitioner has since provided us with a further written submission. Colleagues will recall that the petition led to an admission by the Scottish Government that we could not demonstrate that prisoners in detention were receiving the medication to which they were entitled and that this had led to a tragic outcome in one case.

Do members have any comments or suggestions for action?

David Torrance (Kirkcaldy) (SNP): I wonder whether the committee would consider writing to the Minister for Drugs and Alcohol Policy to ask for an update on the work of relevant health boards in obtaining controlled drug licences and on implementing written policies on access to prescribed medication. We could also ask how the

minister intends to monitor the progress of work by NHS Grampian, NHS Highland, NHS Lanarkshire, NHS Orkney and NHS Shetland.

The Convener: I think that I am right in saying that the update that the petitioner received was in his capacity as a constituent of a minister. It would be useful— essential, in fact—for the committee to have as up to date a position as possible on the petition, which we have identified as important.

Are we agreed on Mr Torrance's recommendation?

Members indicated agreement.

Annexe C: Written submissions

Minister for Drugs and Alcohol Policy written submission, 28 March 2024

PE1900/U: Access to prescribed medication for detainees in police custody

As the newly appointed Minister for Drugs and Alcohol Policy, I would like to thank you for your letter dated 11 March 2024, requesting an update on the work of relevant Health Boards in obtaining Controlled Drug Licenses and implementing written policies on access to prescribed medication.

I have been briefed thoroughly on my predecessor's commitment to the Citizen Participation and Public Petitions Committee and Criminal Justice Committee, relevant to petition PE1900: Access to prescribed medication for detainees in police custody.

Therefore, as part of our ongoing work to support a positive outcome from this petition, my officials have been engaging with the relevant areas following the rapid review which was carried out in spring 2023. I can confirm that officials have been following up on the information each health board provided to ensure timescales are met, and that processes are put in place and support the delivery of these actions. This work is still ongoing.

I note that the outstanding issues with named health boards were raised during the Committee meeting, and therefore I have provided a brief summary of their position below:

- NHS Grampian: As arranged, the premises inspection took place on 4 October 2023. Following that inspection, there were some actions that required follow-up, which have since been actioned. NHS Grampian have had no further communication with regards to their application for a controlled drug licence, but understand that a delay is not unusual.
- NHS Lanarkshire: The Disclosure and Barring Service (DBS) process for their service lead was delayed, but they have had assurance that this will be processed and completed soon. They have advised that once this element is completed, the application can proceed, with an anticipated timeline of approximately 12 weeks for the final element of the licensing process.
- **NHS Western Isles:** Home Office colleagues confirmed that, in this case, a controlled drug licence is not required.
- **NHS Dumfries and Galloway:** A controlled drug licence has now been obtained.
- NHS Shetland: NHS Shetland do not use controlled drugs for the delivery of custody healthcare in a way that would require a controlled drug licence. They have also advised that the designated lead for urgent and unscheduled care continues to review and develop process and procedure, and that there is now better integration of urgent and unscheduled care work involving custody health care. (further information on this is available at the end of this letter).

• NHS Orkney: Status currently TBC.

Please also see attached table which outlines, in detail, the current position of all health boards.

I can confirm that my officials will continue to engage with the relevant areas until all requirements have been met and procedures have been put in place.

In terms of monitoring the progress of this work going forward, we propose requesting annual updates from health boards, ensuring that they have continued to comply with the requirements set out in the Rapid Review. My officials are considering if this can be included as part of existing statistical datasets and, if not, it will be issued as a standalone request.

I thank you for your steer on this matter, and look forward to working with you.

Kind regards,

CHRISTINA MCKELVIE MSP

Assessment of support in police custody, in line with the findings of the HMICS Review of policy custody units in Lanarkshire

Green: No further action required

Orange: Follow up required

Health-	1) Do you have a	2) Do you have	3) Do you have	If no to any of	Officials followed	Officials followed
boards	controlled drug	written policies	robust processes	these questions,	up with health	up with the
boards	license in place	and effective	and adequate	then what is your	boards who said	relevant health
	to store and/or	practices in place	training to ensure	plan for	no to any of these	boards again for
	supply	which ensure that	that every adverse	implementing this	questions during	an update on their
	controlled drugs	every detainee	health event,	and what is the	the rapid review,	progress. These
	in every police	has access to	complaint or	timescale for	on 5 September	follows up took
	custody unit in	their prescribed	feedback is	completion:	2023.	place between
	your health	medication in	recorded on Datix,			January and
	board area?	custody, whether	and are these		Health board	March 2024.
		that be OST or	reviewed regularly?		responses were as	
		any other			<u>follows:</u>	<u>Health board</u>
		prescribed				responses were
		medication?				as follows:

NHS	Yes	Yes	Yes	N/A	N/A	N/A
Ayrshire	A current	 A policy is in 	 Services with the 			
and Arran	controlled drug	place relating to	Police custody suites			
	licence is in place	the provision of	are exclusively			
	within each of the	medication within	provided by an			
	three Police	the custody suites	independent			
	custody units in	'Medicines	contracted provider			
	Ayrshire and	Management within	(current COMS) with			
	Arran. The current	Police Custody	specification made			
	licences are valid	Suites Local	for complaints or			
	until 26	Operating	feedback described			
	September 2023.	Procedure'.	within the document			
	The first	 Within the 	'Mainland Healthcare			
	application for	Medicines	and Forensic Medical			
	controlled drug	Management LOP	Services for People			
	licences for the	a further policy is	in Police Custody			
	Police custody	referred to which	Service Specification			
	suites was	details the 'Process	and Clinical Model'			
	submitted by NHS	for Detainees	 Complaints 			
	Ayrshire and	Receiving	regarding Justice			
	Arran to the DFLU	Methadone or	Settings are reviewed			
	in 2017.	Opiate Substitution	by the NHS Clinical			
		Therapy'. This	Service Manager			
		SOP describes the	Justice Healthcare			
		process of	Services and			
		obtaining	discussed by the			
		medication from	Prison and Police			
		community	Custody Clinical			
		pharmacy or using	Governance Group.			
		interim				

an a suintiene te		
prescriptions to		
continue treatment		
in custody for the		
necessary		
duration.		
These were		
recently noted to		
be in need of		
update with		
regards a few		
details (contact		
numbers, team		
names, staff in post		
etc) and are		
currently being		
reviewed by the		
management team		
for renewal.		
ioi renewai.		

NHS	Yes	Yes	Yes	N/A	N/A	N/A
Borders	NHS Lothian host	Effective practice.	All staff complete			
	Police Custody	Every detainee	Learn Pro training			
	Healthcare	who is on	regarding Datix and			
	services for NHS	prescribed	significant adverse			
	Lothian, NHS	medication is	event reporting.			
	Fife, NHS Forth	referred to the				
	Valley and NHS	service using	Senior Charge			
	Borders. The	single point referral	Nurses attend a two-			
	governance of	service. There is	day training for			
	each area is	no discrimination	management of			
	checked on a	between essential	adverse events.			
	rotational basis	medications.				
	when the licence	Missed dose	Datix and			
	needs to be	protocols are	understanding of			
	renewed.	followed for all	policy is recorded on			
	Governance is	medications if	quarterly Health and			
	underpinned by	relevant.	Safety Reports which			
	CD Governance		go to NHS Lothian			
	Teams in the	OST collection can	Board via REAS SMT			
	Health Board	be from patient's	(directorate). Locally,			
	areas, daily/ 72-	home or pharmacy	a spreadsheet is			
	hour CD checks	if it is supported by	updated on a monthly			
	and a monthly	corroboration from	basis and SCNs			
	report which	Emergency Care	carry out monthly			
	feeds into the	Summary/	checks and reports			
	Health and Safety	Pharmacist/Patient/	as part of staff			
	quarterly report to NHS Lothian	GP.	management			
			supervision			
	Board. Pharmacy		arrangements.			

is suppo standard operatin procedu are disp	or CD e 3 drugs orted by d ng ures which olayed on net page	Police Scotland and NHS Lothian teams can raise a Service Review Form in which operational matters can be discussed and any actions taken based on SBAR format.		
---	--	---	--	--

NHS	No	Yes	Yes	1) At present we do	NHS D&G recently	Apologies for the
Dumfries	(Refer to column	Work was	Patient Safety Team	not require a license	advised they do not	delay in getting
and	E)	undertaken at the	advises that our RM	from the Home	require a drugs	back to I can advise
Galloway	,	request of Police	system (Datix) is	Office for service.	license.	that we have
		Scotland in 2022 to	configured to enable	This is because		implemented the
		look at	adverse events and	controlled drugs	However, in the	following action on
		arrangements for	complaints from	(methadone for	Custody Inspection	receipt of :
		administration of	custody suites to be	MAT) are prescribed	Report published by	
		medicines in D&G	logged on the system	on a named patient	HMICS in October	Recommendation
		police custody	and	basis using GP10	2023, the following	12:
		suites;	reviewed/investigated	prescription form &	recommendation	Dumfries and
			as per NHS Dumfries	thus we hold no CD	was made:	Galloway HSCP
		Nursing & FME	& Galloway policies	stocks that are not		must obtain a
		have provided	and procedures	designated for;	Recommendation	controlled drugs
		evidence of the	which fully comply		12:	license to meet its
		processes that are	with National	This is based on	D&G HSPC must	legal obligation in
		in place for the	Adverse Event &	experience of	obtain a controlled	the storing and
		prescribing &	Learning Framework;	applying for licenses	drugs license to	supply of controlled
		administration of		for other healthcare	meet its legal	drugs.
		medicines within	We do though note	services (SDAS and	obligation in the	
		police custody	from the Lanarkshire	HMP Dumfries).	storing and supply of	
		healthcare setting;	report that there is a	CHSCP (the hosting	controlled drugs.	
			risk of under	directorate for police		
		It is worth noting	reporting due to the	custody suite	Scottish	
		that with any	need for effective	healthcare) will link	Government	
		service it is subject	communication	with HO regarding	officials sent NHS	
		to continual	across the different	licensing if	D&G a letter on 10	
		improvement and	stakeholder groups	operationally they	January 2024, to	
		development;	(Police Scotland &	wish to hold stocks	follow this up.	
			NHS);	of methadone in the		

	There is a local forum in existence at the clinical operational level between Police Scotland & NHS colleagues where matters are raised & discussed.	As noted in Question2, there is a monthly forum between Police Scotland & NHS for police custody healthcare - this forum would report and escalate any incidents that couldn't be resolved within it; This forum (which is linked operationally to the CHSCP GMs senior team via the service manager) would be appropriate for raising awareness of learning from the Lanarkshire report.	future; Medicines storage was reviewed in 2022 as part of our Controlled Drug Governance Improvement Plan (reporting via Annual CD Accountable Officer to Healthcare Governance Group) and improvements made to being in line with RPS Safe & Secure Handling of Medicines standards.			
--	--	--	---	--	--	--

NHS Fife	Yes NHS Lothian host Police Custody Healthcare services for NHS Lothian, NHS Fife, NHS Forth Valley and NHS Borders. The governance of each area is checked on a rotational basis when the licence needs to be renewed. Governance is underpinned by CD Governance Teams in the Health Board areas, daily/ 72- hour CD checks and a monthly	Yes Effective practice. Every detainee who is on prescribed medication is referred to the service using single point referral service. There is no discrimination between essential medications. Missed dose protocols are followed for all medications if relevant. OST collection can be from patient's home or pharmacy if it is supported by corroboration from	Yes All staff complete Learn Pro training regarding Datix and significant adverse event reporting. Senior Charge Nurses attend a two- day training for management of adverse events. Datix and understanding of policy is recorded on quarterly Health and Safety Reports which go to NHS Lothian Board via REAS SMT (directorate). Locally, a spreadsheet is updated on a monthly basis and SCNs	N/A	N/A	N/A
	Teams in the Health Board areas, daily/ 72- hour CD checks	be from patient's home or pharmacy if it is supported by	Board via REAS SMT (directorate). Locally, a spreadsheet is updated on a monthly			

	ordering and supply for CD schedule 3 drugs is supported by standard operating procedures which are displayed on an intranet page for the service.		Police Scotland and NHS Lothian teams can raise a Service Review Form in which operational matters can be discussed and any actions taken based on SBAR format.				
--	---	--	---	--	--	--	--

NHS Forth	Yes	Yes	Yes	N/A	N/A	N/A
Valley	NHS Lothian host	Effective practice.	All staff complete			
	Police Custody	Every detainee	Learn Pro training			
	Healthcare	who is on	regarding Datix and			
	services for NHS	prescribed	significant adverse			
	Lothian, NHS	medication is	event reporting.			
	Fife, NHS Forth	referred to the				
	Valley and NHS	service using	Senior Charge			
	Borders. The	single point referral	Nurses attend a two-			
	governance of	service. There is	day training for			
	each area is	no discrimination	management of			
	checked on a	between essential	adverse events.			
	rotational basis	medications.				
	when the licence	Missed dose	Datix and			
	needs to be	protocols are	understanding of			
	renewed.	followed for all	policy is recorded on			
	Governance is	medications if	quarterly Health and			
	underpinned by	relevant.	Safety Reports which			
	CD Governance	OCT calls ation can	go to NHS Lothian			
	Teams in the	OST collection can	Board via REAS SMT			
	Health Board	be from patient's	(directorate). Locally,			
	areas, daily/ 72- hour CD checks	home or pharmacy if it is supported by	a spreadsheet is updated on a monthly			
	and a monthly	corroboration from	basis and SCNs			
	report which	Emergency Care	carry out monthly			
	feeds into the	Summary/	checks and reports			
	Health and Safety	Pharmacist/Patient/	as part of staff			
	quarterly report to	GP.	management			
	NHS Lothian		supervision			
	Board. Pharmacy		arrangements.			

	ordering and supply for CD schedule 3 drugs is supported by standard operating procedures which are displayed on an intranet page for the service.		Police Scotland and NHS Lothian teams can raise a Service Review Form in which operational matters can be discussed and any actions taken based on SBAR format.				
--	---	--	---	--	--	--	--

NHS	No	Yes	Yes	1) At the moment	We submitted our	Thank you for your
Grampian	(Refer to collumn	there is a current	the Datix system is	there is no	controlled drug	email of 1st
	E)	policy – 'Guidance	used widely within all	controlled drug	licence application to	February,
	,	on the Safe	3 police custody	licence in place for	the Home Office on	requesting a further
		Management of	suites in NHS	the 3 police custody	23rd June 2023.	update regarding
		Medicines	Grampian. Once an	suites within NHS		the status of our
		including	adverse event report	Grampian.	We have since	controlled drug
		Controlled Drugs in	has been submitted,	•	received notification,	license application.
		NHS Grampian',	an appropriate level	We are currently	that the Home Office	
		however this is in	of review is carried	working towards	will carry out our	The premises
		the process of	out, and any	submitting an	premises inspection	inspection took
		being updated to	necessary	application for a	within Kittybrewster	place as arranged
		reflect the needs	action/learning is	controlled drug	(Aberdeen) police	on 4th October
		required to deliver	implemented if	licence, which will	custody, on	2023. Following this
		the governance	required.	cover all 3 police	Wednesday 4th	meeting there were
		around the		custody suites within	October 2023.	some actions that
		Controlled Drug	All staff undertake	NHS Grampian. We		required follow-up.
		Licence. The policy	DATIX training as	are striving to submit	Scottish	These were
		is near completion	mandatory and there	the application by	Government	actioned within the
		and is currently in	are numerous trained	the end of May	officials followed	timescale given of
		its consultation	Adverse Event	2023, as we are	up with them on	19th October 2023.
		period with key	Reviewers within the	finalising the policies	the progress of this	Since then, we
		stakeholders.	Partnership to	and procedures that	on 1 February	have had no further
			support Level 1 and	are required to be in	2024.	communication and
		In addition we are	Level 2	place.		understand that a
		currently reviewing	Investigations.			delay of this period
		and amending the				is not unusual.
		NHS Grampian	Currently across			
		policy - 'Guidance	Aberdeenshire HSCP			
		on the Safe	all Level 1 & 2			

Administration of Medication including Controlled Drugs in Forensic and Custody Healthcare'. Again this is being updated to reflect the governance alongside the Controlled Drug Licence. Currently there is only a small percentage of our nursing workforce that hold the Non- medical Prescribing Qualification. However within our workforce planning we are working towards a model where it will be mandatory that all our nursing	investigations are reported in to the Partnership Risk Group for sign off and approval and are escalated to the Clinical and Adult Social Work Group where necessary. Going forward we have plans to develop a Custody specific Quality and Risk Group to ensure local learning is gained from any identifiable themes, and provide assurances that all appropriate action is being taken and learning shared across all our Police Custody Suites.		
mandatory that all our nursing workforce will			

|--|

NHS	Yes	Yes	Yes	N/A	N/A	N/A
Greater	A controlled drug	All individuals	All medication is			
Glasgow	license is in place	referred to the	managed and			
and Clyde	to store and	Police Custody	administered in line			
	supply Schedule	Healthcare Team	with Police Custody			
	2 to 5 controlled	are assessed by a	Healthcare Service			
	drugs in every	registered nurse	CD Policy and			
	police custody	and, where	Standard Operating			
	healthcare suite in	appropriate and it	Procedure as noted			
	Greater Glasgow	is safe to do so,	below. Training is			
	& Clyde.	local PCHC	included as noted			
		medicines policies	through the induction			
	The most recent	will support the	process into Police			
	Home Office	acquisition and	Custody Healthcare			
	Compliance Visit	administration of	with an agreed			
	was on 18th	the individual's	communication			
	January 2023.	prescribed	process for any			
	The Home Office	medication in	updates,			
	were satisfied	custody. If OST is	developments or			
	with processes,	part of the patient's	amendments as			
	policies and stock	regular prescribed	noted by email,			
	control /	medication in	verbal and team			
	management	discussion and	meetings inclusive of			
	across NHSGGC	agreement with	minutes.			
	police custody	Police Scotland,	AU · · · ·			
	healthcare and	the individual's	All incidents or			
	renewal of the	OST is collected	adverse events are			
	Licence was	from their identified	recorded on Datix			
	granted.	pharmacy and	with review by the			
		administered as	Senior Charge Nurse			

prescribed. In the event of this not being possible, required events will alternativeand investigation when required. When required events will be escalated to the Service Manager prescribed and/or Head of administered. This is not a regular occurrence and the trough Police at all possible.and investigation required events will be escalated to the Service. This is monitored overall Custody Healthcare Governance Group in the quarterly within Policeand investigation required events will be escalated to the Safe and Service. This is monitored overall Governance Group in the quarterly within Policeand investigation required events will custody HealthcareWork is currently ongoing in relation to holding stock of SOT (methadone, buprenorphine)(PDF links available via email (1) The Safe and Sercure(PDF links available via email (1) The Safe and SercureWork is currently ongoing in relation to holding stock of to holding stock of OST (methadone, buprenorphine)PUgs Policy in NHSGGC PoliceWithin Police moves to moves to to moves to Controlled Drugs in implement MATCustody Healthcare NHSGGC PoliceNHSGGC Police NHSGGC PoliceCustody Healthcare NHSGGC PoliceStandard Operating Procedure toCustody Healthcare NHSGGC Police
--

	currently progressing through the relevant governance procedures within the service. The aim of this is to support improved access to OST in the future for individuals referred to the Police Custody Healthcare service				
--	---	--	--	--	--

NHS Highland	No (Refer to collumn E)	Yes, including OST	Yes	1) A controlled drug licence application has been submitted, inspection was due to take place on 14th March 2023. NHS Highland were given notification from the Home Office of this visit being postponed on Friday 10th March 2023. We are waiting a rescheduled date from the Home Office for inspection to complete the application process, they are aware this is outstanding.	An update from NHS Highland in regards to CD license. NHS Highland controlled drug license for police custody remains outstanding. We have received rescheduled date for inspection from the Home Office, for 12 th September 2023. This will conclude our application process. Scottish Government officials followed up with them on the progress of this on 1 February 2024.	I can confirm we have received our controlled drugs license from the Home Office for Police Custody Healthcare, NHS Highland. This was issued on the 23 rd November 2023.
-----------------	-------------------------------	--------------------	-----	---	--	--

NHS	Νο	Yes	Yes	1) Both Custody	I can confirm that we	The DBS process is
Lanarkshire	(Refer to collumn	There are Standard	Healthcare in	Suites in NHSL	are progressing the	completed for the
	È)	Operating	Custody in NHS	(Motherwell and	application.	authorised witness
		Procedures that	Lanarkshire is	Coatbridge) do not		to be named on the
		cover Medicine	provided by a limited	have a CD license.	All required named	application.
		Management,	liability company.	Given the guidance	persons have been	
		Substance Misuse	They have held the	issued by Home	instructed to apply	The DBS process
		referrals,	contract since the	Office DOMESTIC	for their DBS check	for the service lead
		Symptomatic Relief	transfer of	CONTROLLED	and we are awaiting	was delayed , but
		for Substance	responsibility to	DRUG LICENSING	updates on	we have had
		Misuse*, Controlled	provide healthcare to	IN HEALTHCARE	individual DBS	assurance that this
		drug management	NHS Boards in 2013.	SETTINGS we are	reference numbers	will be processed
		(detainees own	Initial awareness was	now in the process	in order to progress	and completed
		supply),	given on incident	of seeking a license.	the licence	soon.
		Supervised	recording and		application.	
		Administration of	adverse events.	As per Application		Once this element
		Opioid replacement		requirements:	Scottish	is completed, the
		therapy,	In light of the HMICS	Meetings held to	Government	application can
		Independent	repot findings, the	discuss identification	officials followed	proceed, with an
		Prescriber nursing*	following actions	of the relevant	up with them on	anticipated timeline
		and Take Home	have been taken:	Managers and	the progress of this	of approx. 12
		Naloxone.		Checking of DBS	on 1 February	weeks for the final
			 Discussions have 	status (Managing	2024.	element of the
		(* SOP's	been held with the	director, Site		licensing process.
		independently	healthcare provider	Security, legal		
		signed by Chief	clinical lead on the	compliance and		
		Pharmacist,	need for refresher	Responsibility for		
		Professional	training. This will be	Witnessing		
		Nursing Rep and	discussed with his	Destruction). If no		
		other senior	partners	current DBS held,		

	members of the Custody offender management Group.) The SOP's are reviewed, updated and shared with the Custody Healthcare Operational Group on an annual basis.	 A scoping exercise will be undertaken to ensure all staff involved in proving healthcare in custody have access to Learnpro The module on Datix recording to be completed by all staff within 3 months Any staff who do not have access to Learnpro will be offered alternative learning Adverse events will be recoded and discussed at the quarterly Custody Healthcare Operational group meeting. A learning cycle will be developed to review any adverse events recorded. 	then applications shall be made. Once this is complete, then the formal application process shall begin. Timescale will be governed by DBS application status and processing- but this is underway.			
--	---	--	---	--	--	--

NHS	Yes	Yes	Yes	N/A	N/A	N/A
Lothian	NHS Lothian host	Effective practice.	All staff complete			
	Police Custody	Every detainee	Learn Pro training			
	Healthcare	who is on	regarding Datix and			
	services for NHS	prescribed	significant adverse			
	Lothian, NHS	medication is	event reporting.			
	Fife, NHS Forth	referred to the				
	Valley and NHS	service using	Senior Charge			
	Borders. The	single point referral	Nurses attend a two-			
	governance of	service. There is	day training for			
	each area is	no discrimination	management of			
	checked on a	between essential	adverse events.			
	rotational basis	medications.				
	when the licence	Missed dose	Datix and			
	needs to be	protocols are	understanding of			
	renewed.	followed for all	policy is recorded on			
	Governance is	medications if	quarterly Health and			
	underpinned by	relevant.	Safety Reports which			
	CD Governance		go to NHS Lothian			
	Teams in the	OST collection can	Board via REAS SMT			
	Health Board	be from patient's	(directorate). Locally,			
	areas, daily/ 72-	home or pharmacy	a spreadsheet is			
	hour CD checks	if it is supported by	updated on a monthly			
	and a monthly	corroboration from	basis and SCNs			
	report which	Emergency Care	carry out monthly			
	feeds into the	Summary/	checks and reports			
	Health and Safety	Pharmacist/Patient/	as part of staff			
	quarterly report to	GP.	management			
	NHS Lothian		supervision			
	Board. Pharmacy		arrangements.			

	ordering and supply for CD schedule 3 drugs is supported by standard operating procedures which are displayed on an intranet page for the service.		Police Scotland and NHS Lothian teams can raise a Service Review Form in which operational matters can be discussed and any actions taken based on SBAR format.				
--	---	--	---	--	--	--	--

NHS Orkney	No (Refer to collumn E)	No (Refer to Collumn E)	Yes NHS Orkney has a series of processes in place to support complaint handling. These are under- pinned by appropriate policies and training. We are currently reviewing our wider Healthcare Governance policies and will be bringing all of these together in one over-arching framework within the next 3 months.	 A decision on whether this is required will form part of a review of the supply of all medications within the custody facility. This work is being undertaken with our colleagues in NHS Shetland and will be in place within 6 months. Completion of these policies will take place on completion of the review. Policies will be in place within 6 months. 	NHS Orkney does not keep controlled drugs within the custody suite. Instead, medicines used for custody healthcare are provided from the Urgent and Unscheduled Care service, and only named patient controlled drugs are kept within the custody suite – an activity that does not require licensing. NHS Orkney therefore does not require a Controlled Drug license for the custody healthcare provision. Unfortunately, following the intent provided within the previous email, staff turnover and vacancies have	Status: TBC
---------------	-------------------------------	-------------------------------	---	---	--	-------------

		meant that work on	
		procedures has not	
		been progressed	
		due to loss of the	
		lead. Existing	
		procedures do	
		support medicines	
		supply in the urgent	
		and unscheduled	
		care service,	
		however the service	
		will require to review	
		the custody health	
		processes.	
		Should the delivery	
		context change in	
		Orkney, i.e.	
		controlled drugs	
		schedules 2-4 are	
		stored in the custody	
		suite in a non-named	
		patient basis, NHS	
		Orkney will ensure	
		that a controlled	
		drug license is	
		obtained prior to	
		implementing these	
		changes.	

		Scottish Government Officials followed up on this information on 14 March 2024, to confirm any updates and/or changes.	

NHS	No	No	Yes	1) A decision on	Through review and	This remains the
Shetland	(Refer to column	(Refer to column E)	NHS Shetland have	whether this is	establishing a	case in NHS
	E)		trained staff providing	required will form	workstream to	Shetland. NHS
			custody healthcare	part of a review of	review our current	Shetland do not use
			who are competent in	the supply of all	Urgent and	controlled drugs for
			local governance	medications within	Unscheduled Care	the delivery of
			systems including	the custody facility.	services, including	custody healthcare
			complaint handling	At present, the	the provision of	in a way that would
			and adverse event	controlled drugs	custody healthcare,	require a controlled
			recording. The staff	stored within the	all remaining	drug license.
			work with local	custody suite which	controlled drugs are	
			policies and	require home office	being removed from	
			procedures. Local	license are limited to	the custody suite to	The designated
			clinical governance	benzodiazepines.	be placed within our	lead for urgent and
			arrangements	This work is being	acute service, with	unscheduled care
			provide review of	undertaken with our	appropriate access	continues to review
			adverse events and	colleagues in NHS	for staff covering	and develop
			assurance.	Orkney and will be	custody healthcare.	process and
				in place within 6	NHS Shetland will	procedure, together
				months.	no longer have a	with the pharmacy
					need for a Controlled	team on the
				<u>2</u>) Completion of	Drug license for the	handling of
				these policies will	custody healthcare	medicines in
				take place on	provision.	Shetland for
				completion of the		custody healthcare.
				review. Policies will	Existing procedures	Further
				be in place within 6	are in place for	development work
				months.	custody health and	on record keeping
					will be updated	is underway too.
					throughout the work	There is now better

		of the Urgent and	integration of urgent
		Unscheduled Care	and unscheduled
		workstream as it	care work involving
		seeks to combine	custody health
		both custody	care. There has
		healthcare and out	been excellent
		of hours.	regional networking
			between NHS
		We had initially	teams in the North
		begun the licensing	of Scotland, and in
		process in	particular with NHS
		registering for	Highland and NHS
		access to the	Shetland. Police
		application portal	Scotland
		and found this	colleagues in
		challenging to	Shetland have
		progress quickly.	engaged fully with
		Advice has varied	the development
		between boards, and	process including
		I'm aware from other	storage of
		board areas the	medicines and
		licensing process	access.
		has taken longer	
		than anticipated.	
		Should you have any	
		further questions on	
		our approach,	
		please let me know	

		and I'll be happy to discuss. Scottish Government Officials followed up on this information on 14 March 2024, to confirm any updates and/or changes.	

NHS Tayside	Yes	Yes. All medication is continued in custody.	Yes all are recorded on Datix, reviewed with the senior team and discussed at the Business & Governance Group.	N/A	N/A	N/A
NHS Western Isles	No (Refer to column E)	Yes. We are currently updating our	Yes. Datex is the method used by NHS	(1) We do not store controlled drugs within any of our	Home Office colleagues have come back and	N/A
	_,	standard operating	Western Isles to	custody suites.	agree that CD	
		procedures with the introduction of	record any adverse event within the	Currently any controlled drugs are	licenses are not required in this case	
		our Mental Health	service. This is	issued via our		
		pathway and	monitored and	Emergency		
		Naloxone	assigned to the	department in		
		administering	appropriate senior	Western Isles		
		process.	manager for investigation, route	Hospital or our Community		
		To support the	cause analysis and	Hospitals in Uist		
		issuing of	remedial action.	(OUAB Hosptial) &		
		prescribed		Barra (St Brendan's		
		medications,	Training and system	Hospital). All		
		clinicians working in the service have	access for Datex is available to all staff in	hospitals are located closely with our		
		access to	NHS Western Isles.	custody suites which		
		emergency care		prevents any		
		summary and		significant delay in		
		Adastra.		access to prescribed		

		medication which is	
		not located in the	
		Custody Suite.	
		The NHSWI board	
		and service leads for	
		custody and	
		Pharmacy will work	
		on a	
		pathway/standarding	
		opeating procedure	
		for prescribing of	
		controlled drugs to	
		patients who are in	
		receipt of custody	
		healthcare. This will	
		be carried out over	
		the next 4-6 months.	
		Patients will	
		continue to have	
		access through the	
		current route of ED	
		or Community	
		Hospitals.	

Petitioner written submission, 6 April 2024

PE1900/V: Access to prescribed medication for detainees in police custody

I hope you realise that I do appreciate your support of the petition to stop the abuse of detainees in Scotland. Yes, I'm passionate about this cause, my daring wife Rachel hours before her death asked me to stop the vile treatment of our son Robert and other detainees, I give my word and my word is my bond.

As you have gathered, I am not politically correct and as such I am happy to state that some organisations and individuals have committed criminal offences against both the Human Rights Acts and Scottish Law. Yet the organisations involved feel that they are immune from prosecution. Why? Because they have convinced themselves that laws are subordinate to their policies.

Committee, I believe I have the moral and legal high ground and I won't back down. It is disgraceful that Ministers have reneged on their Human Rights Act responsibilities by not ordering NHS Grampian and Police Scotland to comply.

They suggest I should write to the Chief Constable and SPS, and complain to NHS Grampian. I have on numerous occasions. The silence is deafening. There is a complete lack of courage by the Scottish Government to implement their own policies, Scottish Law and the Human Rights Act.

I believe that by a simple addition to the Human Rights Act in Scotland, the Scottish Government can remove any confusion in, how a detainee is treated.

The Scottish Government needs to incorporate the Mandela Rules into a Scottish Human Rights Act. It appears to be accepted for prisoners but not for detainees in police custody in Scotland. Standard 2 of the SPS inspections standards are partly based on the Mandela Rules. So, why not custody suites?

NHS Grampian has achieved in 14 months little or nothing. They still have no controlled drugs licences, and their excuse about design and modifications to medical examinations rooms are pathetic.

NHS Grampian had not followed the <u>guidance on police custody medical services</u> <u>facility design and cleaning</u> for 10 years. Was this another unwritten policy? We have to ask a very unpalatable question, why have Police Scotland and NHS Scotland been allowed to violate EUHR articles, especially article 3 for ten years?

Detainees have the right to informed consent, have enough information about their condition, treatment options, the benefits and risks relevant to them, and alternative options for them to make an informed decision to consent. This includes the opportunity to ask questions and discuss concerns.

Petitioner written submission, 4 November 2024

PE1900/W: Access to prescribed medication for detainees in police custody

The 14th of September 2024 was the 3rd anniversary of PE1900 Calling on the Scottish Parliament to urge the Scottish Government to ensure that all detainees in police custody can access their prescribed medication, including methadone, in line with existing relevant operational procedures and guidance.

Yet 3 years later, despite winning the argument, there is still no progress. I feel an almost Neville Chamberlain like moment of waving a piece of paper, and actually believing the delusion is real. On the positive side, Police Scotland and NHS Grampian have to accept responsibility for the denial of adequate medical treatment of detainees and multiple breaches of Human Rights. I believe that in Grampian, detainees are still denied medical attention by Police Scotland, the medical assessment is carried out remotely which is then passed to a nurse via phone by a member of the custody team, not the detainee. This combined with the mental health assessment takes on average 1 minute.

Police Scotland are documented as stating that intoxication and medical overdose are the same thing and do not warrant medical intervention. I will stand up in any court or parliament and repeat that statement. I have collected numerous examples of abuse, and none comply with Scottish laws and European Human Rights legislation. What are our values as a society? Strangely these values were well reflected in the Scottish Parliament in 2015. It was committed to social cohesion, justice and equality. This is exemplified by the inscription on the Scottish Mace which sits in the Scottish Parliament, clearly declaring to the world that our society is underpinned by the values of wisdom, justice, integrity, and compassion.

It has come to my attention that NHS Grampian, while stating to you that historic problems prevented them from complying with laws and regulations regarding Dihyrdrocodeine, they were simultaneously reminding staff of the need not to prescribe Dihyrdrocodeine to all other members of the community due to the dangers that have come to light in 2007. It certainly is not a historic problem.

Grampian Guidance for Prescribing Medication Assisted Treatment (MAT) in Community Settings for Patients Experiencing Problematic Substance Use

Co-ordinators:

Substance Use and Medicines Management. (published March 2023)

5.7 Oral opioids other than methadone and buprenorphine are not licensed in the UK for the treatment of opioid dependence. This includes dihydrocodeine and slow-release oral morphine preparations. They are not currently recommended, or on the Grampian Area Formulary, for use in Grampian. Treatment using prescribed diamorphine is not currently available.

If NHS Grampian has not told staff to prescribe Dihyrdrocodeine, then why are they still prescribing it? So it would appear that despite knowing the facts, NHS Grampian have been confiscating detainees' legally prescribed methadone, and without consent, substituting it with the unlicensed drug dihydrocodeine. A drug the Committee knows can cause psychological and physical trauma - seizures are not uncommon. This was confirmed by Dr Carole Hunter in her evidence to the Committee.

The sad thing is the Home Office has confirmed that as the methadone was the detainee's own prescribed medication, there was no need for a controlled drugs licence. Also confirmed by Richard Lochhead MSP in a letter from the Home Office controlled drugs department, the fact dihydrocodeine could be carried in a Doctor's bag and/or with the detainee's signature a police officer could pick it up, or an approved person (next of kin, close relative) and after phoning around pharmacists. I was told they would dispense it to the detainee as it was prescribed to that patient, if they are told and the detainee could be brought to the pharmacy.

So I ask the Committee, why have NHS Grampian been dragging their feet? Robbie Burns had the quote to sum up NHS Grampian management "An' may ye rax Corruption's neck, And gie her for dissection!".

As the lead petitioner of PE1900, I request permission to address the Committee regarding the failure of NHS Grampian and Police Scotland to implement the provision of methadone. Detainees are still receiving the unlicenced drug dihydrocodeine and they are still not being asked for informed consent. NHS Grampian still prescribe Dihyrdrocodeine to individuals without prescription and do not use specialist clinicians, nor do Police Scotland or NHS Grampian raise risk assessment for each detainee being given an unlicenced drug.

They do not monitor or titrate detainees who still suffer seizures. Police Scotland still reneges on its duty of care and are shamefully acting as proxy medical staff for NHS Grampian. With regards to PE1900, despite the best efforts of the Committee, the promise by the Minister and the letter to the Committee by NHS Grampian that methadone was now the accepted medication, NHS Grampian still illegally prescribe Dihyrdrocodeine to detainees in Police custody. Although, it should be noted that the drug is not licensed for the treatment of drug dependence. Individuals in police stations are entitled to the same standard of medical care as any other member of the public.