

Local Government, Housing and Planning Committee  
Tuesday 11 June 2024  
19th Meeting, 2024 (Session 6)

## Housing (Scotland) Bill: Oral evidence

### Introduction

1. This meeting is the second of the Committee's oral evidence sessions which will inform its scrutiny of the Housing (Scotland) Bill at Stage 1.
2. The Committee will hear evidence on the Bill from two panels of witnesses:

#### Panel 1:

- Joshua Davies, Programme Manager, Nationwide Foundation;
- Anna Evans, Director, The Indigo Housing Group;
- Deborah Hay, Senior Policy Adviser, Joseph Rowntree Foundation;
- Professor Ken Gibb, Director, UK Collaborative Centre for Housing Evidence, University of Glasgow;
- Professor Alex Marsh, Professor of Public Policy, University of Bristol;

#### Panel 2:

- Dan Wilson Craw, Deputy Chief Executive, Generation Rent;
- Aoife Deery, Senior Social Justice Policy Officer, Citizens Advice Scotland;
- Ellie Gomersall, President, National Union of Students Scotland;
- Eilidh Keay, Tenant of a rented property;
- Emma Saunders, National Organiser, Living Rent.

3. The Bill and its accompanying documents are available [online](#).
4. A Bill briefing prepared by SPICe is also available [online](#).

### Background

5. The Bill was introduced in the Parliament by the Cabinet Secretary for Social Justice on 26 March 2024.
6. The Committee is the lead committee for Stage 1 consideration of the Bill, with the Social Justice and Social Security Committee being designated as a secondary committee.

7. Under the Parliament's Standing Orders Rule 9.6.3(a), it is for the lead committee to report to the Parliament on the general principles of the Bill. In doing so, it must take account of views submitted to it by any other committee. The Social Justice and Social Security Committee will consider Part 5 (making provision about homelessness prevention) and Part 6 (where it relates to fuel poverty) of the Bill as these matters fall within its remit.
8. The lead committee is also required to report on the Bill's Financial Memorandum, and on its Delegated Powers Memorandum. Both the Finance and Public Administration and Delegated Powers and Law Reform Committees will also give scrutiny to these documents before reporting any conclusions to the Local Government, Housing and Planning Committee.

### **What does the Bill do?**

9. The Bill makes provision in relation to the protection of tenants, the prevention of homelessness, and other housing matters.
10. The Bill is in 7 parts.
11. Part 1 deals with rent for private residential tenancies. In particular, it requires local authorities (at least once every 5 years) to undertake an assessment of rent conditions in their area and make a recommendation to the Scottish Ministers as to whether any part of the area should be designated a rental control area. The Scottish Ministers are given the power to designate areas as rent control areas and to impose, within those areas, restrictions on rent increases by landlords.
12. Part 2 relates to evictions. It places duties on the First-tier Tribunal and the courts to consider a delay to the enforcement of eviction orders in relation to both private and social tenants. It also changes how damages for unlawful eviction are to be calculated.
13. Part 3 contains additional rights for tenants. Both private and social tenants will be given the right to request to keep a pet. And private tenants will be allowed to make changes to their property (with or without the consent of the landlord depending on the nature of the change).
14. Part 4 makes provision for other matters relating to tenants including:
  - allowing unclaimed tenancy deposits to be paid to the Scottish Ministers or another person, to be used to support all private tenants
  - minor modifications to the registration of letting agents
  - allowing a joint tenant to end a tenancy without the agreement of the other joint tenants
  - giving the Scottish Ministers the power to convert assured tenancies into private residential tenancies.

15. Part 5 relates to homelessness prevention. In particular, it introduces what is known as 'Ask and Act' – a duty on relevant public bodies (e.g. health boards and the police) to ask a person if they are homeless or threatened with homelessness and to take action if they are. Other provisions relating to homelessness include:
  - providing that a person will be considered as threatened with homelessness if they are likely to be homeless within 6 months (as opposed to 2 months under current law)
  - requiring social landlords to support tenants who have rent arrears in part due to domestic abuse, before taking any action to recover possession of the property
  - requiring social landlords to have a domestic abuse policy setting out how they will support tenants at risk of homelessness due to domestic abuse.
16. Part 6 makes provision in relation to other housing matters including:
  - changing the basis for uprating pitch fees for mobile homes from the Retail Price Index to the Consumer Price Index
  - changing the reporting and consultation requirements in the Fuel Poverty (Targets, Definition and Strategy) (Scotland) Act 2019 and removing some limits on the operating costs of the Scottish Fuel Poverty Advisory Panel
  - allowing the Scottish Public Services Ombudsman (SPSO) to share information with the New Homes Ombudsman (established via UK legislation).
17. Part 7 makes provision for the usual ancillary provision, commencement etc.

### **Committee scrutiny of the Bill**

18. The Committee issued a joint call for written views with the Social Justice and Social Security Committee with responses being received from 302 individuals and organisations. These responses are available [online](#).
19. A summary of the responses is available on the [Bill webpage](#).
20. In addition, Professor Ken Gibb and Professor Alex Marsh have provided a submission which can be found on the [Committee's webpage](#).
21. At its meetings taking place in June and September the Committee will hear from panels of witnesses representing a range of stakeholder groups, including academics, tenants, landlords, agents, developers and the third sector.
22. At its [meeting on the 4<sup>th</sup> June](#) the Committee heard from Scottish Government officials about the Bill.

Clerks to the Committee  
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